Concept Note
Second International Conference of Ministers on Transboundary Transhumance

Nexus: transhumance, protected areas and natural resources, development, peace and security

The conference will take place in two stages:

**Stage 1**: Separately in the three geographical blocks: **21 March 2023** for the Eastern Block (in Kinshasa, DRC); **12-14 April 2023** for the Centre and West Blocks (in N'Djamena, Chad): Technical segment of Experts

**Stage 2**: **10, 11 and 12 July 2023**: High level political segment – Ministerial segment in Yaoundé, Cameroon.

Map: Transboundary transhumance, conservation and security in central Africa. Recommendations for the implementation of a regional, intersectoral operational plan. OFAC, ECCAS
CONCEPT NOTE SECOND INTERNATIONAL CONFERENCE OF MINISTERS ON TRANSBOUNDARY TRANSHUMANCE

Stage 1 : 21 of March / 12-14 of April 2023: Country expert and Partners segment, held separately in the three geographic blocs
Stage 2 : 10, 11 and 12 July 2023 : Political, ministerial segment.

BASIS : FINDINGS – 1st INTERNATIONAL CONFERENCE OF MINISTERS

Under the high patronage of the Republic of Chad, on the initiative of the Facilitation of the Kingdom of Belgium for the Congo Basin Forest Partnership in collaboration with COMIFAC, the European Union, and the German Cooperation, the International Conference of Ministers of Defence, Security, and Protected Areas on the Fight Against Poaching and Other Cross-Border Criminal Activities was held in N’Djamena, Republic of Chad, from 23 to 25 January 2019. The ministers of seven countries (Cameroon, Central African Republic, Democratic Republic of the Congo, Niger, Sudan, South Sudan and Chad), high-level representatives of sub-regional organizations made a declaration on the need to guide regional transhumance dynamics by better incorporating considerations of security, wildlife management, and growing ecosystem degradation induced by climate change. The primary concern is “the need to guide regional transhumance dynamics by better incorporating considerations of security, wildlife management and growing ecosystem degradation induced by climate change”.

N’Djamena Declaration: 9 areas of commitment of the States
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N’DJAMENA DECLARATION: 2019 - 2022

2019: 1st Conference of Ministers in N’Djamena
- Country experts from Cameroon, CAR, DRC, Niger, Sudan, South Sudan and Chad
- Ministers in charge of defence, security and PAs on the fight against poaching and cross-border criminal activities
- Ambassadors and representatives of diplomatic missions
- Representatives of the Governors of the cross-border provinces/regions and the military authorities of the seven countries concerned
- Sub-regional institutions (ECCEA, ECOWAS, COMIFAC, CILSS, IGAD, CEBEIRHA, CBLT, GABAC AND OFCSA); agencies of the United Nations system (UNDOC, FAO, UNESCO); TFPs (IUCN, WCS, GIZ, AWF, AP, Club du Sahel, G5 Sahel); international financial institutions, international organizations and CSOs

Outputs in the implementation process of the N’Djamena Declaration
- 3 logical frameworks for coordinated and concrete multisectoral, transnational actions (6 themes, 10 outputs, 57 indicators)
- 3 programmatic and budgeted roadmaps and the Facilitator’s diplomatic and political priority action sheet
- Egou-Gool multi-stakeholder platform; sub-regional Forum of Traditional Chiefdoms and local actors of cross-border transhumance
- Transhumance Day; inter-state consultations with country experts; studies
- Side event: UNFCCC CoP26 and CoP27, UNCBD CoP15, MoP19
- Diplomatic missions of the Facilitator on cross-border agreements
- Canvas for the development of country investment plans (CIP; 3 preliminary drafts available) and reflections on sustainable financing
- Institutional porting of the implementation of the declarationProjet d’accord transfrontalier entre le Sud Soudan et la RDC

AIM OF THE SECOND INTERNATIONAL CONFERENCE OF MINISTERS ON TRANSBOUNDARY TRANSHUMANCE

The Second International Conference of Ministers in charge of forests/protected areas/environment, husbandry/agriculture and security on Transboundary Transhumance, will be held on the initiative of the Federal Republic of Germany Facilitation of the Congo Basin Forest Partnership (CBFP), in close collaboration with the Economic Community of Central African States (ECCAS), Central African Forest Commission (COMIFAC), the Governments of Cameroon and France, and the financial support of the German Federal Ministry for Economic Cooperation and Development (BMZ) and implemented by GIZ. The conference will take place in two stages: a first stage during the 2nd half of March and April 2023 for the technical segment of country experts and geographical blocs, which will be scheduled separately in a country of each geographical bloc; and secondly on 10 – 12 July 2023 for the high-level political segment in Yaoundé, Cameroon.
Overall aim

The Second International Conference of Ministers on Transboundary Transhumance aims to capitalize on the implementation of the Declaration and to take urgent action to address transhumance challenges between the Sahel and northern equatorial Africa in connection with Cross-border LAB (Anti-Poaching), degradation of natural resources, gold panning/mining, eco-security, peace, eco-development, local traditions and cultures against the backdrop of politico-strategic, diplomatic, operational, programmatic and financing aspects of the N'Djamena Declaration.

Specific aims

1. Seek political, strategic, and diplomatic consensus on the relationship between transhumance, protected areas and natural resources, development, peace and security in order to ensure effective management of protected areas and conserve the ecological services provided by natural resources by:
   - Signing cross-border (bilateral and multilateral) and cooperation agreements to set up coordinated transnational and multi-sector inter-regional initiatives to "tackle" challenges and issues in the three geographical blocs of the Declaration;
   - Agreeing on a model for entry control mechanisms at the borders of host countries and countries that allow transhumance, herd sizes, the animals' health, controlling the flow of weapons and financing of pastoralism (Neo-Pastoralism and ODA); the dangers posed by armed groups traveling between the Sahel, Sudan, and the North of Equatorial Africa to their protected areas and local populations; and protecting natural resources and ecosystems.;
   - Ensuring the complementarity of regulatory texts, national laws, and informal-traditional agreements (local customs and practices), all with regard to managing transhumance, including the issue of sedentarization and other land uses (mines, gold panning, etc.) …;
   - Effective modes of governance of cross-border transhumance;

2. Review and approve / Present Country Investment Plans (CIPs) – Country Action Plans (CAPs) for peaceful cross-border transhumance;

3. Identify potential funding sources for the implementation of CIPs/CAPs;

4. Identify the priority themes to be proposed to the French Facilitation, with a view to continuity;
CONCEPT NOTE SECOND INTERNATIONAL CONFERENCE OF MINISTERS ON TRANSBOUNDARY TRANSHUMANCE

Stage 1: 21 of March / 12-14 of April 2023: Country expert and Partners segment, held separately in the three geographic blocs
Stage 2: 10, 11 and 12 July 2023: Political, ministerial segment.

EXPECTED OUTCOMES

1. Consensus is achieved at the political, strategic, and diplomatic levels and resolutions are adopted to define coordinated, multi-sectoral, transnational activities to "address" challenges and issues in the three geographical blocs of the Declaration;
2. Country investment plans - action plans are presented and understood;
3. Potential funding sources for CIPs are identified and funding commitments are made, considered or discussed with donors;
4. Priority themes are identified to ensure continued monitoring of the implementation of the Declaration and communicated to the next Facilitation (French CBFP Facilitation).

ORGANISATION OF THE SECOND INTERNATIONAL CONFERENCE OF MINISTERS ON TRANSBOUNDARY TRANSHUMANCE

Held under the political and institutional leadership of the Economic Community of Central African States (ECCAS) and its specialized institution, the Central African Forest Commission (COMIFAC), the Second International Conference of Ministers on Transboundary Transhumance will take place in two stages and will be structured as follows:

• Stage 1: Held separately in the three geographical blocs during the 2nd half of March and April 2023: First technical segment of experts of countries concerned and co-leaders of the geographical blocs. The meeting will focus on cross-border agreements (technical files) and further consolidation of draft country investment plans / action plans. The deliberations will be organized around plenary presentations and group work. The Technical Segment will be held as follow: 21 March 2023 for the East Block (in Kinshasa, DRC); 12-14 April 2023 for the Centre and West Blocks (in N'Djamena, Chad). Each geographical bloc leader is expected to work with the co-leaders to organize the expert technical segment.

• Stage 2: 10, 11 and 12 July 2023 in Yaoundé, Cameroon: Day 1 (10 July): Second expert segment in anticipation of the ministerial meeting to prepare the political dossiers of the ministerial segment and Day 2-3 (11-12 July): High level political segment including technical and financial partners. Additionally, a handover between the outgoing German Facilitation and the incoming French and Gabonese CBFP Facilitation is planned for the middle of Day 3.

In conjunction with the political conference, there will be side events on governance of cross-border transhumance, best practices and types of governance of cross-border transhumance and cross-border agreements.
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PARTICIPANT TYPOLOGIE

The list of participants includes but is not limited to:

- The countries concerned: Cameroon, Niger, Nigeria, CAR, DRC, Sudan, South Sudan, Chad.
  - Ministers of Forests/Protected Areas/Environment;
  - Ministers of Livestock/Agriculture;
  - Ministers of Security;
  - Governors of the regions concerned and charismatic traditional leaders;
  - Country Experts from the eight (8) countries concerned with the Declaration;
  - Civil society - Agro-pastoral and transhumant multi-stakeholder platforms;
  - The Private Sector – investors in pastoralism and transhumance;
- Ministers or representatives of Donor Countries;
- Experts from technical and financial partners;
- Sub/regional organizations: African Union, ECCAS, ECOWAS, IGAD, COMIFAC, CILSS, CEBEVIRHA, LCBC; G5 Sahel, Sahel Club;
- The Leaders and Co-leaders of the three geographical blocs;

ROADMAP OF THE SECOND INTERNATIONAL CONFERENCE OF MINISTERS ON TRANSBOUNDARY TRANSHUMANCE

<table>
<thead>
<tr>
<th>Line Ministries</th>
<th>Leaders of geographical blocs in collaboration with sub-regional institutions (IGAD, CILSS, CEBEVIRHA CBLT, COMIFAC)</th>
<th>German CBFP Facilitation in collaboration with ECCAS and COMIFAC</th>
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<tbody>
<tr>
<td>Develop country investment plans/ action plans (CIP/CAP)</td>
<td>Launch preparations to hold the 2nd conference within the geographical blocs (December 2022)</td>
<td>Finalize the concept note of the 2nd Conference (December 2022)</td>
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<td>(December 2022 - March 2023)</td>
<td>Support the operations of the Task Force in developing the CIPs (December 2022 - February 2023)</td>
<td>Send out official letters to countries concerned and regional organizations (January 2023)</td>
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<td>Present the CIPs/CAPs at the Bloc workshop</td>
<td>(March, April)</td>
<td>Help organize the country experts’ workshop on the CIP/CAPs and cross-border agreements in the geographical blocs (March, April)</td>
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<td>(March, April)</td>
<td>Separately hold the expert technical segment in each geographical Bloc done by the Bloc leaders (March, April)</td>
<td>Organize the ministerial political segment (10, 11, 12 July 2023)</td>
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<td>Review CIPs/CAPs and share the new version with regional organizations and the CBFP Facilitation</td>
<td>Conduct strategic reflections on the feasibility of the implementation of the CIPs/CAPs at the level of the geographical blocs (April 2023)</td>
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<td>(early April 2023)</td>
<td>The Bloc leaders cooperate with the regional organizations concerned to finalize the CIPs/CAPs to be presented at the 2nd Conference (10, 11, 12 July 2023)</td>
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